Case 3:09-cv-02020-JM-BLM Document 14 Filed 05/05/10 PageID.74 Page 1 of 11 1 2 3 4 5 6 7 8 UNITED STATES DISTRICT COURT 9 SOUTHERN DISTRICT OF CALIFORNIA 10 11 TERRY LYDELL KIRKPATRICK, SR., Civil No. 09cv2020-JM (BLM) 12 Plaintiff, REPORT AND RECOMMENDATION FOR v. ORDER GRANTING DEFENDANT'S 13 MOTION TO DISMISS GUILLERMO GIRON, [Doc. No. 6] 14 Defendant. 15 16 17 18 19

This Report and Recommendation is submitted to United States District Judge Jeffrey T. Miller pursuant to 28 U.S.C. § 636(b) and Local Civil Rules 72.1(c) and 72.3(f) of the United States District Court for the Southern District of California.

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On September 15, 2009, Plaintiff Terry Lydell Kirkpatrick Sr., a state prisoner proceeding pro se and in forma pauperis, filed this civil rights suit against Correctional Officer Guillermo Giron under 42 U.S.C. § 1983. Doc. No. 1. Officer Giron ("Defendant") filed a motion to dismiss the Complaint on December 14, 2009 for failure to exhaust administrative remedies. Doc. No. 6. Plaintiff opposed the motion on December 21, 2009 [Doc. No. 10] and Defendant filed a reply on February 1, 2010 [Doc. No. 12].

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This Court finds the issue appropriate for decision on the papers and without oral argument pursuant to Local Civil Rule 7.1.(d)(1) (see Doc. No. 7) and therefore DENIES Plaintiff's motion to participate in the hearing via telephone (Doc. No. 10 at 2). The Court has considered the Complaint, Defendant's Motion to Dismiss, Plaintiff's Opposition, Defendant's Reply and all supporting documents submitted by the parties. For the reasons set forth below, this Court RECOMMENDS that Defendant's Motion to Dismiss ("MTD") be GRANTED.

## **BACKGROUND**

Plaintiff's claims arise from actions allegedly committed by Correctional Officer Guillermo Giron while Plaintiff was an inmate at R.J. Donovan State Prison. Doc. No. 1 at 1. According to the complaint, Plaintiff and Defendant were having a verbal disagreement on May 24, 2009, which resulted in Plaintiff being handcuffed and escorted out of the building by Defendant. <u>Id</u>. at 3. alleges that while leaving the building, Defendant "slammed" him into the concrete and attempted to "plant" his face in the door frame, and that he only was able to avoid serious injury by turning his face. Id. Plaintiff claims that once they were outside, Defendant immediately began choking him and trying to shove his face into the ground. <u>Id</u>. Plaintiff further claims that he had to roll away in order to protect himself, and in doing so, forced Defendant to roll off of him. Id. Defendant then tried to knee Plaintiff in the chest while Plaintiff was lying on his back. Id. Plaintiff, who has had past medical problems, including open heart surgery and a spinal disk replacement, curled up to protect himself.  $\underline{\text{Id}}$ . Plaintiff alleges Defendant's violated that conduct his

constitutional rights of free speech and freedom from cruel and unusual punishment as guaranteed by the First and Eighth Amendments of the United States Constitution.  $\underline{Id}$ .

Plaintiff seeks \$20,000 in damages, \$30,000 in punitive damages, and injunctive relief preventing Defendant from "working here on the level one yard where he is not supervised properly."

Id. at 5. Plaintiff also asks that: (1) Defendant be required to participate in an anger management class; (2) this incident be noted in Defendant's personnel file; (3) Defendant "be taken off of the min yard"; and, (4) Defendant be ordered not to retaliate against Plaintiff. Id.

## **DISCUSSION**

Defendant contends that Plaintiff failed to exhaust his administrative remedies prior to filing a complaint in this Court and that Plaintiff's complaint must therefore be dismissed. Doc. 6-1 at 1. Defendant acknowledges that Plaintiff filed a first level administrative appeal on May 29, 2009 but asserts that Plaintiff subsequently withdrew the appeal. Doc. No. 6-1 at 5. Defendant explains that when Plaintiff attempted to resubmit the appeal in September 2009, it was rejected and he was told that if he wanted to allege the withdrawal was committed under duress, he should "re-file the appeal to the next level specifically explaining the duress." Id. Defendant argues that since Plaintiff did not resubmit his appeal or file anything at the second or third levels, Plaintiff's claim is not exhausted and this complaint must be dismissed. Id.

Plaintiff responds that he attempted to exhaust his administrative remedies, but admits that he was unsuccessful. Doc.

No. 10 at 2. Plaintiff explains that he withdrew his 602<sup>1</sup> because Lt. Moreno promised he would grant Plaintiff everything he requested. <u>Id</u>. Plaintiff said he was "highly medicated" when he withdrew his 602 and that Lt. Moreno subsequently failed to satisfy his promises. <u>Id</u>. Plaintiff said he then attempted to resubmit his 602 but Lt. Alinby said he would discuss Plaintiff's complaint with the Warden. <u>Id</u>. Plaintiff asserted that he failed to take further action because Lt. Alinby never responded to him. <u>Id</u>. As a result, Plaintiff argues that he "attempted to exhaust the use of my administrative remedies to no avail." Id.

The Prison Litigation Reform Act ("PLRA") of 1995 provides that:

No action shall be brought with respect to prison conditions under section 1983 of this title, or any other Federal law, by a prisoner confined in any jail, prison, or other correctional facility until such administrative remedies as are available are exhausted.

42 U.S.C. § 1997e(a). "Congress enacted § 1997e(a) to reduce the

quantity and improve the quality of prisoner suits." <u>Porter v.</u>

<u>Nussle</u>, 534 U.S. 516, 524 (2002). The United States Supreme Court has confirmed that exhaustion is a mandatory prerequisite to filing suit in federal court. <u>Id</u>. However, the prisoner is not required to specially plead or demonstrate exhaustion in his or her complaint because failure to exhaust is an affirmative defense under the PLRA.

<u>Jones v. Bock</u>, 549 U.S. 199, 216 (2007).

The proper vehicle for challenging a complaint based on

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 $<sup>^1</sup>$  An "Inmate/Parolee CDC 602" is the form California prisoners must complete to initiate a claim challenging conditions of confinement or prison disciplinary action taken against them. The filing of the CDC Form 602 initiates the prison administrative grievance process. See 15 Cal. Code Regs. §3084.2(a) ("The appellant shall use a CDC Form 602, Inmate/Parolee Appeal Form, to describe the problem and action requested.").

failure to exhaust administrative remedies is an unenumerated motion under Rule 12(b) of the Federal Rules of Civil Procedure. Wyatt v. Terhune, 315 F.3d 1108, 1119 (9th Cir. 2003). Unlike under Rule 12(b)(6), "[i]n deciding a motion to dismiss for a failure to exhaust nonjudicial remedies, the court may look beyond the pleadings and decide disputed issues of fact." Id. at 1119-20. The plaintiff, however, must be provided with an opportunity to develop a record to refute the defendant's prima facie showing of non-exhaustion. Id. at 1120 n.14. If the district court concludes that the prisoner has failed to exhaust his or her administrative remedies, and cannot do so, the claim may be dismissed with prejudice<sup>2</sup>. See Rowe v. Montoya, 2010 WL 703033, \*5 (E.D.Cal. Feb. 25, 2010).

Failure to exhaust may not be waived. <u>See Woodford</u>, 548 U.S. at 85 ("[e]xhaustion is no longer left to the discretion of the district court"). The United States Supreme Court has stated that "[t]here is no question that exhaustion is mandatory under the PLRA and that unexhausted claims cannot be brought in court." <u>Jones</u>, 549 U.S. at 211. A prisoner also cannot satisfy the PRLA's exhaustion

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<sup>&</sup>lt;sup>2</sup>Prior to the Supreme Court's decision in <u>Woodford v. Ngo</u>, 548 U.S. 81, (2006), Ninth Circuit law directed the district court to dismiss a complaint without prejudice to allow the prisoner a chance to exhaust his administrative remedies. Wyatt, 315 F.3d at 1120 ("If the district court concludes that the prisoner has not exhausted nonjudicial remedies, the proper remedy is dismissal of the claim without prejudice."); see also McKinney v. Carey, 311 F.3d at 1198, 1199-1200 (9th Cir.2002). However, <u>Woodford</u> forecloses any untimely exhaustion. The exhaustion requirement may not be satisfied "by filing an untimely or otherwise procedurally defective administrative grievance or appeal." Woodford, 548 U.S. at 82. Proper exhaustion requires compliance with an agency's deadlines and other critical procedural rules. <u>Id</u>. at 90; <u>see</u> <u>e.g.</u>, <u>Janoe v. Garcia</u>, 2007 WL 1110914, at \*8-9 (S.D.Cal. March 29, 2007) (dismissing complaint with prejudice where a prisoner did not pursue the three-step formal review process, and the time to do so had expired); Regan v. Frank, 2007 WL 106537, at \*4-5 (D.Haw. Jan.9, 2007) (dismissing plaintiff's claims with prejudice for failure to timely exhaust administrative remedies).

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requirement by "filing an untimely or otherwise procedurally defective administrative grievance or appeal." <u>Woodford</u>, 548 U.S. at 83-84. Nor can a prisoner who did not make any attempt to utilize the prison grievance system sidestep the exhaustion requirement by arguing that it now would be futile to attempt to exhaust within the prison system. <u>Booth v. Churner</u>, 532 U.S. 731, 741 n.6 (2001) ("we stress the point . . . that we will not read futility or other exceptions into statutory exhaustion requirements where Congress has provided otherwise"); <u>see also Woodford</u>, 548 U.S. at 100 ("if the party never pursues all available avenues of administrative review, the person will never be able to sue in federal court").

As Defendant correctly explains, the California Department of Corrections and Rehabilitation ("CDCR") utilizes a four-step grievance process for prisoners seeking review of an administrative decision or perceived mistreatment. Vaden v. Summerhill, 449 F.3d 1047, 1048-49 (9th Cir. 2006); Cal. Code Regs. tit. §§ 3084.1-3084.6. An inmate wishing to exhaust his or her remedies must complete four steps: (1) fill out a complaint form (generally referred to as a "602" form), present it to the prison official involved, and attempt informal resolution; (2) if not resolved, file for and receive a first formal level decision; (3) if relief is not granted at the first formal level, file for and receive a second formal level decision; and, (4) if relief is not granted at the second level, file for and receive a third level decision from the Director of Corrections. 15 C.C.R. § 3084.5. An inmate must submit his appeal "within 15 working days of the event or decision being appealed, or of receiving an unacceptable lower level appeal

decision." 15 C.C.R. § 3084.6(c). "Only after the administrative process ends and leaves his grievances unredressed" may the inmate initiate litigation in federal court. <u>Vaden</u>, 449 F.3d at 1051. A review of the submitted records and documents establishes that Plaintiff did not exhaust his administrative remedies.

The original incident occurred on May 24, 2009 and Plaintiff filed an administrative appeal (log number RJD-1-09-00706) on May 29, 2009. See Docs. No. 1 at 4 and 6-2 at Exhibit A. In his appeal, Plaintiff requested that he receive proper medical attention, that he be compensated for the physical and mental pain caused by Defendant, and that Defendant be investigated for the unnecessary and excessive use of force. See Doc. No. 6-2 at Exhibit A. On June 10, 2009, Plaintiff withdrew his appeal, stating:

I withdraw this CDC 602-09-706. I do not request any witnesses and I am satisfied with the response by Lt. Moreno, A., and, Sgt. Omohondro, W., I talked to them and request and want to withdraw this 602 and any related issues. I do not want to pursue this matter any further.

 $\underline{\text{Id}}$ .

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When Plaintiff chose to withdraw his appeal in June 2009, he stopped short of exhausting his administrative remedies. See Cruz v. Tilton, 2009 WL 3126518, \*5 (E.D.Cal. Sept. 24, 2009) (citations omitted) (stating that a "withdrawn inmate grievance cannot be used to demonstrate exhaustion of administrative remedies"). While Plaintiff claims that he only withdrew his complaint because he was promised by Lieutenant A. Moreno and Sargent W. Omohondro that all of his requests would be granted if he did so, Plaintiff has not offered any evidence to support that claim. See Cruz, 2009 WL 3126518 at \*5.

On August 25, 2009, Plaintiff attempted to resubmit the May

29, 2009 appeal. <u>See Doc. No. 6-2</u> at Exhibit B. Plaintiff stated that the June withdrawal occurred while he was heavily medicated and under duress. <u>Id</u>. Plaintiff also claimed that while Lt. Moreno promised that all of Plaintiff's requests would be granted if he withdrew his complaint, the requests were not all granted. Doc. No. 1 at 4. Plaintiff again sought compensation for his physical and mental suffering and asked that Defendant be investigated and required to attend anger management and sensitivity classes. Doc. No. 6-2 at Exhibit B.

Plaintiff received a letter from the Inmate/Parolee Appeals Coordinator dated September 1, 2009, stating that his request to resubmit the appeal was untimely, and that in order to pursue the matter further, he needed to submit a written explanation and supporting documentation explaining the untimeliness. See Doc. No. 6-2 at Exhibit C. In response, on September 3, 2009, Plaintiff again attempted to resubmit his May 24, 2009 appeal, stating that the appeal was filed in a timely manner and was previously withdrawn under duress. See Docs. No. 10 at 1. and 6-2 at Exhibit D.

On September 17, 2009, the Inmate/Parolee Appeals Coordinator informed Plaintiff that the September 3, 2009 submission was rejected because it duplicated the appeal he withdrew on June 10, 2009. Doc. No. 6-2 at Exhibit E. The letter stated "If you wanted to claim duress, you should have re-filed that appeal to the next level with an explanation as to what the duress was." Id. Plaintiff took no further action in this matter under the CDCR grievance process (Docs. No. 6-2 and 6-3) and on September 15, 2009, he filed a complaint in this court.

As previously stated, an inmate must submit his appeal

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"within 15 working days of the event or decision being appealed, or of receiving an unacceptable lower level appeal decision." C.C.R. § 3084.6(c). Here, Plaintiff waited until August 25, 2009 to resubmit his appeal. This submission occurred approximately three months after the original appeal was submitted, and more than two after Plaintiff withdrew the months appeal. such, As his resubmission occurred well after the fifteen-day time frame expired and therefore was untimely. In addition, Plaintiff did not pursue his apparent opportunity to cure the untimeliness by explaining the alleged duress. On two occasions, the Inmate/Parolee Appeals Coordinator advised Plaintiff that his appeal was untimely and in the first letter explained that if he wanted to allege duress, he needed to file a new appeal explaining in writing the alleged duress and how the alleged duress caused the untimely submission. Doc. No. 6-2 at Exhibits C and E. Plaintiff did not provide the requested written explanation, nor the supporting documentation. also failed to take his complaint to the final level of review. Docs. No. 6-2 and 6-3. Because Plaintiff failed to submit his appeal in a timely manner, he did not satisfy the PRLA's exhaustion requirement. See Woodford, 548 U.S at 83-83 (finding that a prisoner cannot satisfy the PRLA's exhaustion requirement by "filing an untimely or otherwise procedurally defective administrative grievance or appeal"); see also Cruz v. Cate, 2010 WL 711197, \*1 (9th Cir. 2010) (finding that the district court properly dismissed the action where plaintiff failed to submit an inmate grievance within the 15-working-day deadline); and Stewart v. Calderon, 2009 WL 3416127, \*1 (9th Cir. 2009) (same).

It appears that Plaintiff believes he can bypass the

timeliness issue by designating the May 29, 2009 appeal a "Citizen's Complaint" as he repeatedly makes or emphasizes that designation. For example, when Plaintiff resubmitted his appeal in September 2009, he noted that the 602 he filed was a "citizen's complaint." Doc. No. 6-2, Exhibit D. He also wrote across the top of the new appeal that "it was a citizen's complaint;" this phrase was not present when it was first filed. Id; see also Doc. No. 6-2, Exhibit A. Finally, in his complaint before this Court, Plaintiff states that he submitted and withdrew a "citizen's complaint." Doc. No. 1 at 4.

Plaintiff's assertion that his appeal is a citizen's complaint and, therefore, entitled to more than fifteen days for submission is misplaced. Citizen's complaints are discussed in 15 C.C.R. § 3391(b). While 15 C.C.R. § 3391(b)<sup>3</sup> does allow twelve months for an allegation of misconduct to be made, the section is expressly limited to non-inmates and, therefore, does not apply to Plaintiff or his appeal. Plaintiff was incarcerated at the time of the incident and, therefore, was required to submit his grievance within fifteen days. 15 C.C.R. § 3084.5 and 3084.6(c)

In sum, Plaintiff failed to exhaust his administrative remedies. He voluntarily withdrew the one appeal that he filed regarding the incident with Officer Giron and placed no conditions or promises on that withdrawal. Doc. No. 6-2 at Exhibit A. He then waited more than fifteen days to resubmit the appeal and he failed

<sup>&</sup>lt;sup>3</sup>15 C.C.R. § 3391(b) states "an allegation by a non-inmate of misconduct by a departmental peace officer as defined in section 3291(b), is a citizen's complaint pursuant to Penal Code section 832.5. Citizen's complaints alleging misconduct of a departmental peace officer shall be filed within twelve months of the alleged misconduct."

to provide any explanation or documentation explaining the untimeliness. Docs. No. 6-2 and 6-3. Finally, while Plaintiff alleged that he withdrew his complaint under duress, he never refiled his appeal with an explanation and documentation of the duress. Doc. No. 6-2 at Exhibit E.

CONCLUSION

For all the foregoing reasons, IT IS HEREBY RECOMMENDED that

For all the foregoing reasons, **IT IS HEREBY RECOMMENDED** that the District Court issue an Order: (1) approving and adopting this Report and Recommendation and (2) granting Defendants' Motion to Dismiss.

IT IS HEREBY ORDERED that any written objections to this Report must be filed with the Court and served on all parties no later than May 26, 2010. The document should be captioned "Objections to Report and Recommendation."

IT IS FURTHER ORDERED that any reply to the objections shall be filed with the Court and served on all parties no later than <u>June</u>

16, 2010. The parties are advised that failure to file objections within the specified time may waive the right to raise those objections on appeal of the Court's order. <u>See Turner v. Duncan</u>, 158 F.3d 449, 455 (9th Cir. 1998).

DATED: May 5, 2010

BARBARA L. MAJOR United States Magistrate Judge